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28 October 1963

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MEMORANDUM FOR: [REDACTED]

SUBJECT : Informal Comments on Draft USIB PNIO Memo

1. Our comments are directed principally at your paragraph 3 and have as their genesis the desire to develop for John Bross and USIB a meaningful set of responses on which to review and evaluate the management of the Intelligence Community.

2. First off, although you do try to indicate a distinction among the Committees--between research and collection associated--and that the expected responses should be germane to the mission of the Committee, we still feel that this set of questions will not generate meaningful responses and may generate unneeded confusion.

3. All of the committees are made up of the various intelligence agencies, and are constituted to be concerned with a special problem area. None are interested in the broad spectrum of the PNIO problem. As the Committee reports we showed you last Friday indicate, the Committee as a corporate body can only answer your questionnaire by polling the confederation of members, which when done across the board of all PNIO's will mean that each agency is replying some eight times to the same terms of reference.

4. Your question "a" is directed only to substantive elements and we believe it must be answered before any of the other questions can be tackled in an orderly sense. It should also be recognized that no substantive committee has an explicate analysis action against PNIO's 3, 4, 5 (political developments), 7, 8, 9 and 10. Action on these elements is a direct function of a line agency or office, and no current USIB research associated committee should be expected to structure the intelligence information elements for them. We would recommend that your questionnaire to the USIB Committee direct question "a" only to the substantive committees and within this limit further limit their response to PNIO's 2, 5, and 6. We would further recommend that substructuring question "a" for the other PNIO's be done by substantive offices, and fortunately we are already well into this exercise and will be able to field the problem for you in the DD/I. We would expect, however, that our study would be a useful instrument for State and Defense study of the question.

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5. Questions "b" and "c" are just about impossible for any committee to answer. Few, if any, requirements have resulted from such analysis as "a", because such analysis has not yet been done within the framework of the PNIO experience. Priority collection and research requirements related to PNIO intelligence problems have been generated but on the basis of high-level consumer interest rather than a studied PNIO analytical approach. We would recommend deleting these two questions and go with question "e" which gives the Committees an opportunity to vent their spleen on the same general topics, and to make question "d" a specific third part of question "e".

6. The problem of management of the intended actions related to the PNIO is one of complex and inter-related elements. The USIB Committee structure was not designed to accomplish such taskings, and does not contain the flexibility to absorb them. The Committees can assist Mr. Bross to some extent, but much of the staff and analytical work will have to come from an outfit such as the CGS. We have discussed this with Mr. Bross and are working on several facets of the problem.

7. As an interim report to cover problem areas noted by the Committees, we think the USIB requested report with recommended changes would be useful, but only to the degree that Committees are an actual part of the exercise. We would therefore also suggest that you direct the request to member agencies for reply.



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DD/I Collection Guidance Staff

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